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AMENDMENT
OFFERED BY MR. MATHESON OF UTAH
[AHCAA_001]

Strike section 236.

Strike section 242 and insert the following:

1 **SEC. 242. DUTIES AND AUTHORITY OF COMMISSIONER.**

2 (a) **IN GENERAL.**—The Commissioner shall assist the
3 American Health Benefit Exchanges in carrying out sub-
4 title A of title II of this division and the duties described
5 in subsection (b) and shall provide mechanisms by which
6 such Exchanges may coordinate efforts.

7 (b) **OTHER DUTIES CARRIED OUT BY AMERICAN**
8 **HEALTH BENEFIT EXCHANGES.**—Any reference in this
9 Act or in the amendments made by this Act (other than
10 this section and sections 201 and 241) to the Health
11 Choices Commissioner (or to the Commissioner) shall be
12 treated as a reference to the American Health Benefit Ex-
13 changes with respect to the State covered by such Ex-
14 change. Any reference in this Act or in the amendments
15 made by this Act to the Health Insurance Exchange shall
16 be treated as a reference to the American Health Benefit

1 Exchanges with respect to the State covered by such Ex-
2 change.

Strike subtitle A of title III of division A and insert
the following:

3 **Subtitle A—State-Based Health**
4 **Insurance Exchanges**

5 **SEC. 301. ESTABLISHMENT OF STATE-BASED HEALTH IN-**
6 **SURANCE EXCHANGES.**

7 (a) ASSISTANCE TO STATES TO ESTABLISH AMER-
8 ICAN HEALTH BENEFIT EXCHANGES.—

9 (1) PLANNING AND ESTABLISHMENT
10 GRANTS.—Not later than 60 days after the date of
11 enactment of this section, the Secretary shall make
12 awards, from amounts appropriated under para-
13 graph (5), to States in the amount specified in para-
14 graph (2) for the uses described in paragraph (3).

15 (2) AMOUNT SPECIFIED.—

16 (A) TOTAL DETERMINED.—For each fiscal
17 year, the Secretary shall determine the total
18 amount that the Secretary will make available
19 for grants under this subsection.

20 (B) STATE AMOUNT.—For each State that
21 is awarded a grant under paragraph (1), the
22 amount of such grants shall be based on a for-
23 mula established by the Secretary under which

1 each State shall receive an award in an amount
2 that is based on the following two components:

3 (i) A minimum amount for each
4 State.

5 (ii) An additional amount based on
6 population.

7 (3) USE OF FUNDS.—A State shall use
8 amounts awarded under this subsection for activities
9 (including planning activities) related to establishing
10 an American Health Benefit Exchange, as described
11 in subsection (b).

12 (4) RENEWABILITY OF GRANT.—

13 (A) IN GENERAL.—The Secretary may
14 renew a grant awarded under paragraph (1) if
15 the State recipient of such grant—

16 (i) is making progress, as determined
17 by the Secretary, toward—

18 (I) establishing an exchange; and

19 (II) implementing the reforms
20 described subtitles A and B of title II;
21 and

22 (ii) is meeting such other benchmarks
23 as the Secretary may establish.

24 (B) LIMITATION.—If a State is an estab-
25 lishing State or a participating State (as de-

1 fined in section 303), such State shall not be el-
2 igible for a grant renewal under subparagraph
3 (A) as of the second fiscal year following the
4 date on which such State was deemed to be an
5 establishing State or a participating State.

6 (5) AUTHORIZATION OF APPROPRIATIONS.—
7 There are authorized to be appropriated such sums
8 as may be necessary to carry out this subsection in
9 each of fiscal years 2009 through 2013.

10 (b) AMERICAN HEALTH BENEFIT EXCHANGES.—An
11 American Health Benefit Exchange (referred to in this
12 section as an “Exchange”) means a mechanism that—

13 (1) facilitates the purchase of health insurance
14 coverage and related insurance products through the
15 Exchange at an affordable price by qualified individ-
16 uals and qualified employer groups; and

17 (2) meets the requirements of subsection (c).

18 (c) REQUIREMENTS.—

19 (1) ESTABLISHMENT.—An exchange shall be a
20 governmental agency or nonprofit entity that is es-
21 tablished by—

22 (A) a State, in the case of an establishing
23 State (as described in section 303); or

24 (B) the Secretary, in the case of a partici-
25 pating State (as described in section 303).

1 (2) OFFERING OF COVERAGE.—

2 (A) IN GENERAL.—An exchange shall
3 make available essential health benefits as spec-
4 ified under subtitle C of title II to qualified in-
5 dividuals and qualified employers.

6 (B) INCLUSION.—In making available cov-
7 erage pursuant to subparagraph (A), an ex-
8 change may include a public health insurance
9 option (as described in subtitle B).

10 (C) LIMITATION.—An exchange may not
11 make available any health plan or other health
12 insurance coverage that is not a qualified health
13 plan.

14 (D) ALLOWANCE TO OFFER.—An exchange
15 may make available a qualified health plan not-
16 withstanding any provision of law that may re-
17 quire benefits other than the essential health
18 benefits specified under subtitle C of title II.

19 (E) STATES MAY REQUIRE ADDITIONAL
20 BENEFITS.—Subject to the requirements of
21 subparagraph (F), a State may require that a
22 qualified health plan offered in such State offer
23 benefits in addition to the essential health bene-
24 fits described in subtitle C of title II.

25 (F) ADDITIONAL BENEFITS.—

1 (i) NO ADDITIONAL FEDERAL COST.—

2 A requirement by a State under subpara-
3 graph (E) that a qualified health plan
4 cover benefits in addition to the essential
5 health benefits required shall not affect the
6 amount of a credit provided under subtitle
7 C.

8 (ii) STATE MUST ASSUME COST.—A

9 State shall make payments to or on behalf
10 of an eligible individual to defray the cost
11 of any additional benefits described in sub-
12 paragraph (E).

13 (3) FUNCTIONS.—An exchange shall, at a min-
14 imum—

15 (A) establish procedures for the certifi-
16 cation, recertification, and decertification, con-
17 sistent with guidelines developed by the Sec-
18 retary under subsection (1), of health plans as
19 qualified health plans;

20 (B) develop and make available tools to
21 allow consumers to receive accurate information
22 on—

23 (i) expected premiums and out of
24 pocket expenses (taking into account any

1 credits for which such individual is eligible
2 under subtitle C);

3 (ii) the availability of in-network and
4 out-of-network providers;

5 (iii) the costs of any surcharge as-
6 sessed under paragraph (5);

7 (iv) data, by plan, that reflects the
8 frequency with which preventive services
9 rated "A" or "B" by the U.S. Preventive
10 Services Task Force are utilized by enroll-
11 ees, a comparison of such data to the aver-
12 age frequency of preventive services uti-
13 lized by enrollees across all qualified health
14 plans, and whether "A" and "B" rated
15 preventive services are utilized by enrollees
16 as frequently as recommended by the U.S.
17 Preventive Services Task Force; and

18 (v) such other matters relating to con-
19 sumer costs and expected experience under
20 the plan as an exchange may determine
21 necessary;

22 (C) utilize the administrative simplification
23 measures and standards developed under this
24 Act;

1 (D) enter into agreements, to the extent
2 determined appropriate by the exchange, with
3 navigators, as described in section 304;

4 (E) facilitate the purchase of coverage for
5 long-term services and supports; and

6 (F) collect, analyze, and respond to com-
7 plaints and concerns from enrollees regarding
8 coverage provided through the exchange.

9 (4) SURCHARGES.—

10 (A) IN GENERAL.—An exchange may as-
11 sess a surcharge on all health insurance issuers
12 offering qualified health plans through the ex-
13 change to pay for the administrative and oper-
14 ational expenses of the exchange.

15 (B) LIMITATION.—A surcharge described
16 in subparagraph (A) may not exceed 4 percent
17 of the premiums collected by a qualified health
18 plan.

19 (5) RISK ADJUSTMENT PAYMENT.—

20 (A) ESTABLISHING AND PARTICIPATING
21 STATES.—

22 (i) LOW ACTUARIAL RISK PLANS.—
23 Using the criteria and methods developed
24 under subparagraph (B), each establishing
25 State or participating State (as defined in

1 section 304) shall assess a charge on
2 health plans and health insurance issuers
3 (with respect to health insurance coverage)
4 described in subparagraph (C) if the actu-
5 arial risk of the enrollees of such plans or
6 coverage for a year is less than the average
7 actuarial risk of all enrollees in all plans or
8 coverage in such State for such year that
9 are not self-insured group health plans
10 (which are subject to the provisions of the
11 Employee Retirement Income Security Act
12 of 1974).

13 (ii) HIGH ACTUARIAL RISK PLANS.—
14 Using the criteria and methods developed
15 under subparagraph (B), each establishing
16 State or participating State (as defined in
17 section 304) shall provide a payment to
18 health plans and health insurance issuers
19 (with respect to health insurance coverage)
20 described in subparagraph (C) if the actu-
21 arial risk of the enrollees of such plans or
22 coverage for a year is greater than the av-
23 erage actuarial risk of all enrollees in all
24 plans and coverage in such State for such
25 year that are not self-insured group health

1 plans (which are subject to the provisions
2 of the Employee Retirement Income Secu-
3 rity Act of 1974).

4 (B) CRITERIA AND METHODS.—The Sec-
5 retary, in consultation with States shall estab-
6 lish criteria and methods to be used in carrying
7 out the risk adjustment activities under this
8 paragraph. The Secretary may utilize criteria
9 and methods similar to the criteria and meth-
10 ods utilized under parts C and D of title XVIII
11 of the Social Security Act.

12 (C) SCOPE.—A health plan or a health in-
13 surance issuer is described in this subparagraph
14 if such health plan or health insurance issuer
15 provides coverage for an individual or for an
16 employer group the size of which does not ex-
17 ceed—

18 (i) in the case of an employer with its
19 primary place of business located in an es-
20 tablishing State, the criteria relating to the
21 size of employers established by such State
22 as described in section 202; or

23 (ii) in the case of an employer with its
24 primary place of business located in a par-
25 ticipating State, the criteria relating to the

1 size of employers established by the Sec-
2 retary as described in section 202.

3 (6) FACILITATING ENROLLMENT.—

4 (A) IN GENERAL.—An exchange shall
5 (through, to the extent practicable, the use of
6 information technology) implement policies and
7 procedures to—

8 (i) facilitate the identification of indi-
9 viduals who lack qualifying coverage; and

10 (ii) assist such individuals in enrolling
11 in—

12 (I) a qualified health plan that is
13 affordable and available to such indi-
14 vidual, if such individual is a qualified
15 individual;

16 (II) the medicaid program under
17 title XIX of the Social Security Act, if
18 such individual is eligible for such
19 program;

20 (III) the CHIP program under
21 title XXI of the Social Security Act, if
22 such individual is eligible for such
23 program; or

1 (IV) other Federal programs in
2 which such individual is eligible to
3 participate.

4 (B) CHOICE FOR INDIVIDUALS ELIGIBLE
5 FOR CHIP.—A qualified individual who is eligi-
6 ble for the Children’s Health Insurance Pro-
7 gram under title XXI of the Social Security Act
8 may elect to enroll in such program or in a
9 qualified health plan. Where such individual is
10 a minor child, such election shall be made by
11 the parent or guardian of such child.

12 (C) OVERSIGHT.—The Secretary shall
13 oversee the implementation of subparagraph
14 (A)(ii) to ensure that individuals are directed to
15 enroll in the program most appropriate under
16 such subparagraph for each such individual.

17 (D) ACCESSIBILITY OF MATERIALS.—Any
18 materials used by an exchange to carry out this
19 paragraph shall be provided in a form and man-
20 ner calculated to be understood by as many
21 qualified individuals as possible including indi-
22 viduals with disabilities.

23 (7) CONSULTATION.—An exchange shall consult
24 with stakeholders relevant to carrying out the activi-
25 ties under this subsection, including—

1 (A) consumers who are enrollees in quali-
2 fied health plans;

3 (B) individuals and entities with experience
4 in facilitating enrollment in qualified health
5 plans;

6 (C) employers who are eligible to partici-
7 pate in the exchange;

8 (D) State Medicaid offices and other rel-
9 evant State agencies and departments; and

10 (E) advocates for enrolling hard to reach
11 populations.

12 (8) STANDARDS AND PROTOCOLS.—

13 (A) IN GENERAL.—The Secretary, in con-
14 sultation with the Office of the National Coor-
15 dinator for Health Information Technology,
16 shall develop interoperable, secure, scalable, and
17 reusable standards and protocols that facilitate
18 enrollment of individuals in Federal and State
19 health and human services programs.

20 (B) COORDINATION.—The Secretary shall
21 facilitate enrollment of individuals in programs
22 described in subparagraph (A) through methods
23 which shall include—

24 (i) electronic matching against exist-
25 ing Federal and State data to serve as evi-

1 dence of eligibility and digital documenta-
2 tion in lieu of paper-based documentation;

3 (ii) capability for individuals to apply,
4 recertify, and manage eligibility informa-
5 tion online, including conducting real-time
6 queries against databases for existing eligi-
7 bility prior to submitting applications; and

8 (iii) other functionalities necessary to
9 provide eligible individuals with a stream-
10 lined enrollment process.

11 (C) ASSISTANCE.—The Secretary shall
12 award grants to enhance community-based en-
13 rollment to—

14 (i) States to assist such States in—
15 (I) contracting with qualified
16 technology vendors to develop or ac-
17 quire electronic enrollment software
18 systems;

19 (II) contracting with community
20 and consumer focused nonprofit orga-
21 nizations with experience working
22 with consumers, including the unin-
23 sured and the underinsured, to estab-
24 lish Statewide helplines for enrollment
25 assistance and referrals; and

1 (III) establishing public edu-
2 cation campaigns through grants to
3 qualifying organizations for the design
4 and implementation of public edu-
5 cation campaigns targeting uninsured
6 and traditionally underserved commu-
7 nities; and

8 (ii) community-based organizations
9 for infrastructure and training to establish
10 electronic assistance programs.

11 (9) NOTIFICATION.—With respect to the stand-
12 ards and protocols developed under subsection (9),
13 the Secretary—

14 (A) shall notify States of such standards
15 and protocols; and

16 (B) may require, as a condition of receiv-
17 ing Federal funds, that States or other entities
18 incorporate such standards and protocols into
19 such investments.

20 (d) CERTIFICATION.—An exchange may certify a
21 health plan if—

22 (1) such health plan meets the requirements of
23 subsection (1); and

24 (2) the exchange determines that making avail-
25 able such health plan through such exchange is in

1 the interests of qualified individuals and qualified
2 employers in the States or States in which such ex-
3 change operates.

4 (e) GUIDANCE.—The Secretary shall develop guid-
5 ance that may be used by an exchange to carry out the
6 activities described in subsection (c).

7 (f) FLEXIBILITY.—

8 (1) REGIONAL OR OTHER INTERSTATE EX-
9 CHANGES.—An exchange may operate in more than
10 one State, provided that each State in which such
11 exchange operates permits such operation.

12 (2) SUBSIDIARY EXCHANGES.—A State may es-
13 tablish one or more subsidiary exchange, provided
14 that—

15 (A) each such exchange serves a geo-
16 graphically distinct area; and

17 (B) the area served by each such exchange
18 is at least as large as a community rating area.

19 (g) PORTALS TO STATE EXCHANGE.—The Secretary
20 shall establish a mechanism, including an Internet
21 website, through which a resident of any State may iden-
22 tify any exchange operating in such State.

23 (h) CHOICE.—

1 (1) QUALIFIED INDIVIDUALS.—A qualified indi-
2 vidual may enroll in any qualified health plan avail-
3 able to such individual.

4 (2) QUALIFIED EMPLOYERS.—

5 (A) EMPLOYER MAY SPECIFY TIER.—A
6 qualified employer may select to provide sup-
7 port for coverage of employees under a qualified
8 health plan at any tier of cost sharing described
9 in subtitle C.

10 (B) EMPLOYEE MAY CHOOSE PLANS WITH-
11 IN A TIER.—Each employee of a qualified em-
12 ployer may choose to enroll in a qualified health
13 plan that offers coverage at the tier of cost
14 sharing selected by an employer described in
15 subparagraph (A).

16 (3) SELF-EMPLOYED INDIVIDUALS.—

17 (A) DEEMING.—An individual who is self-
18 employed (as defined in section 401(c)(1) of the
19 Internal Revenue Code of 1986) shall be
20 deemed to be a qualified employer unless such
21 individual notifies the applicable exchange that
22 such individual elects to be considered a quali-
23 fied individual.

1 (B) ELIGIBILITY.—In the case of a self-
2 employed individual making the election de-
3 scribed in subparagraph (A)—

4 (i) the income of such individual for
5 purposes of subtitle C shall be deemed to
6 be the total business income of such indi-
7 vidual;

8 (ii) premium payments made by such
9 individual to a qualified health plan shall
10 not be treated as employer-provided cov-
11 erage under section 106(a) of the Internal
12 Revenue Code of 1986; and

13 (iii) the individual shall not be eligible
14 for a credit under subtitle C.

15 (i) PAYMENT OF PREMIUMS BY QUALIFIED INDIVID-
16 UALS.—A qualified individual enrolled in any qualified
17 health plan may pay any applicable premium owed by such
18 individual to the health insurance issuer issuing such
19 qualified health plan.

20 (j) SINGLE RISK POOL.—

21 (1) INDIVIDUAL MARKET.—A health insurance
22 issuer shall consider all enrollees in an individual
23 plan, including individuals who do not purchase such
24 a plan through the exchange, to be a member of a
25 single risk pool.

1 (2) GROUP HEALTH INSURANCE POLICIES.—A
2 health insurance issuer shall consider all enrollees in
3 a group health plan, other than a self-insured group
4 health plan, including individuals who do not pur-
5 chase such a plan through the exchange, to be a
6 member of a single risk pool.

7 (k) EMPOWERING CONSUMER CHOICE.—

8 (1) CONTINUED OPERATION OF MARKET OUT-
9 SIDE EXCHANGES.—Nothing in this subtitle shall be
10 construed to prohibit a health insurance issuer from
11 offering a health insurance policy or providing cov-
12 erage under such policy to a qualified individual
13 where such policy is not a qualified health plan.
14 Nothing in this subtitle shall be construed to pro-
15 hibit a qualified individual from enrolling in a health
16 insurance plan where such plan is not a qualified
17 health plan.

18 (2) CONTINUED OPERATION OF STATE BENEFIT
19 REQUIREMENTS.—Nothing in this subtitle shall be
20 construed to terminate, abridge, or limit the oper-
21 ation of any requirement under State law with re-
22 spect to any policy or plan that is not a qualified
23 health plan to offer benefits required under State
24 law.

25 (3) VOLUNTARY NATURE OF EXCHANGES.—

1 (A) CHOICE, TO ENROLL OR NOT TO EN-
2 ROLL.—Nothing in this title shall be construed
3 to restrict the choice of a qualified individual to
4 enroll or not to enroll in a qualified health plan
5 or to participate in an exchange.

6 (B) PROHIBITION AGAINST COMPELLED
7 ENROLLMENT.—Nothing in this title shall be
8 construed to compel an individual to enroll in a
9 qualified plan or to participate in an exchange.

10 (I) CRITERIA FOR CERTIFICATION.—

11 (1) IN GENERAL.—The Secretary shall, by reg-
12 ulation, establish criteria for certification of health
13 plans as qualified health plans. Such criteria shall
14 require that, to be certified, a plan—

15 (A) not employ marketing practices that
16 have the effect of discouraging the enrollment
17 in such plan by individuals with significant
18 health needs;

19 (B) employ methods to ensure that insur-
20 ance products are simple, comparable, and
21 structured for ease of consumer choice;

22 (C) ensure a wide choice of providers (in a
23 manner consistent with applicable network ade-
24 quacy provisions under section 215);

1 (D) make available to individuals enrolled
2 in, or seeking to enroll in, such plan a detailed
3 description of—

4 (i) benefits offered, including maxi-
5 mums, limitations (including differential
6 cost-sharing for out of network services),
7 exclusions and other benefit limitations;

8 (ii) the service area;

9 (iii) required premiums;

10 (iv) cost-sharing requirements;

11 (v) the manner in which enrollees ac-
12 cess providers; and

13 (vi) the grievance and appeals proce-
14 dures;

15 (E) provide coverage for at least the essen-
16 tial health care benefits established under sub-
17 title C of title II;

18 (F)(i) is accredited by the National Com-
19 mittee for Quality Assurance or by any other
20 entity recognized by the Secretary for the ac-
21 creditation of health insurance issuers or plans;
22 or

23 (ii) receives such accreditation within a pe-
24 riod established by an exchange for such ac-

1 creditation that is applicable to all qualified
2 health plans;

3 (G) implement a quality improvement
4 strategy described in subsection (m)(1);

5 (H) have adequate procedures in place for
6 appeals of coverage determinations; and

7 (I) may not establish a benefit design that
8 is likely to substantially discourage enrollment
9 by certain qualified individuals in such plan.

10 (2) REQUEST TO NATIONAL ASSOCIATION OF
11 INSURANCE COMMISSIONERS.—The Secretary shall
12 request the National Association of Insurance Com-
13 missioners to develop and submit to the Secretary
14 model criteria for the certification of qualified health
15 plans, that addresses the elements described in sub-
16 paragraphs (A) through (I) of paragraph (1). In de-
17 veloping such criteria, the National Association of
18 Insurance Commissioners shall consult with appro-
19 priate Federal agencies, consumer representatives,
20 insurance carriers, and other stakeholders.

21 (3) REQUIRED CONSIDERATION.—If the model
22 criteria described in paragraph (2) are submitted to
23 the Secretary by the date that is 9 months after the
24 date on which a request is made under such para-
25 graph, the Secretary shall consider such model cri-

1 teria in promulgating the regulations under para-
2 graph (1).

3 (m) REWARDING QUALITY THROUGH MARKET-
4 BASED INCENTIVES.—

5 (1) STRATEGY DESCRIBED.—A strategy de-
6 scribed in this paragraph is a payment structure
7 that provides increased reimbursement or other in-
8 centives for—

9 (A) improving health outcomes through the
10 implementation of activities that shall include
11 quality reporting, effective case management,
12 care coordination, chronic disease management,
13 medication and care compliance initiatives, in-
14 cluding through the use of the medical home
15 model as defined in section 1302, for treatment
16 or services under the plan or coverage;

17 (B) the implementation of activities to pre-
18 vent hospital readmissions through a com-
19 prehensive program for hospital discharge that
20 includes patient-centered education and coun-
21 seling, comprehensive discharge planning, and
22 post discharge reinforcement by an appropriate
23 health care professional;

24 (C) the implementation of activities to im-
25 prove patient safety and reduce medical errors

1 through the appropriate use of best clinical
2 practices, evidence based medicine, and health
3 information technology under the plan or cov-
4 erage; and

5 (D) the implementation of wellness and
6 health promotion activities.

7 (2) GUIDELINES.—The Secretary, in consulta-
8 tion with experts in health care quality and stake-
9 holders, shall develop guidelines concerning the mat-
10 ters described in paragraph (1).

11 (3) REQUIREMENTS.—The guidelines developed
12 under paragraph (2) shall require the periodic re-
13 porting to the applicable exchange of the activities
14 that a qualified health plan has conducted to imple-
15 ment a strategy described in paragraph (1).

16 (n) NO INTERFERENCE WITH STATE REGULATORY
17 AUTHORITY.—Nothing in this subtitle shall be construed
18 to preempt any State law that does not prevent the appli-
19 cation of the provisions of this subtitle.

20 (o) QUALITY IMPROVEMENT.—

21 (1) ENHANCING PATIENT SAFETY.—Beginning
22 on January 1, 2012 a qualified health plan may con-
23 tract with—

24 (A) a hospital with greater than 50 beds
25 only if such hospital—

1 (i) utilizes a patient safety evaluation
2 system as described in part C of title IX
3 of the Public Health Service Act; and

4 (ii) implements a mechanism to en-
5 sure that each patient receives a com-
6 prehensive program for hospital discharge
7 that includes patient-centered education
8 and counseling, comprehensive discharge
9 planning, and post discharge reinforcement
10 by an appropriate health care professional;
11 or

12 (B) a health care provider if such provider
13 implements such mechanisms to improve health
14 care quality as the Secretary may by regulation
15 require.

16 (2) EXCEPTIONS.—The Secretary may establish
17 reasonable exceptions to the requirements described
18 in paragraph (1).

19 (3) ADJUSTMENT.—The Secretary may by reg-
20 ulation adjust the number of beds described in para-
21 graph (1)(A).

22 (p) CONTINUED APPLICABILITY OF MENTAL
23 HEALTH PARITY.—Section 2716 of the Public Health
24 Service Act shall apply to qualified health plans in the

1 same manner and to the same extent as such section ap-
2 plies to health insurance issuers and group health plans.

3 **SEC. 302. FINANCIAL INTEGRITY.**

4 (a) **ACCOUNTING FOR EXPENDITURES.—**

5 (1) **IN GENERAL.—**An exchange shall keep an
6 accurate accounting of all activities, receipts, and ex-
7 penditures and shall annually submit to the Sec-
8 retary a report concerning such accountings.

9 (2) **INVESTIGATIONS.—**The Secretary may in-
10 vestigate the affairs of an exchange, may examine
11 the properties and records of an exchange, and may
12 require periodical reports in relation to activities un-
13 dertaken by an exchange. An exchange shall fully co-
14 operate in any investigation conducted under this
15 paragraph.

16 (3) **AUDITS.—**An exchange shall be subject to
17 annual audits by the Secretary.

18 (4) **PATTERN OF ABUSE.—**If the Secretary de-
19 termines that an exchange or a State has engaged
20 in serious misconduct with respect to compliance
21 with, or carrying out activities required, under this
22 subtitle, the Secretary may rescind from payments
23 otherwise due to such State involved under this or
24 any other Act administered by the Secretary an
25 amount not to exceed 1 percent of such payments

1 per year until corrective actions are taken by the
2 State that are determined to be adequate by the
3 Secretary.

4 (5) PROTECTIONS AGAINST FRAUD AND
5 ABUSE.—With respect to activities carried out under
6 this subtitle, the Secretary shall provide for the effi-
7 cient and non-discriminatory administration of ex-
8 change activities and implement any measure or pro-
9 cedure that—

10 (A) the Secretary determines is appro-
11 priate to reduce fraud and abuse in the admin-
12 istration of this subtitle; and

13 (B) the Secretary has authority for under
14 this subtitle or any other Act.

15 (b) GAO OVERSIGHT.—Not later than 5 years after
16 the date of enactment of this section, the Comptroller
17 General shall conduct an ongoing study of exchange activi-
18 ties and the enrollees in qualified health plans offered
19 through exchanges. Such study shall review—

20 (1) the operations and administration of ex-
21 changes, including surveys and reports of qualified
22 health plans offered through exchanges and on the
23 experience of such plans (including data on enrollees
24 in exchanges and individuals purchasing health in-
25 surance coverage outside of exchanges), the expenses

1 of exchanges, claims statistics relating to qualified
2 health plans, complaints data relating to such plans,
3 and the manner in which exchanges meets their
4 goals;

5 (2) any significant observations regarding the
6 utilization and adoption of exchanges; and

7 (3) where appropriate, recommendations for im-
8 provements in the operations or policies of ex-
9 changes.

10 **SEC. 303. ALLOWING STATE FLEXIBILITY.**

11 (a) **OPTIONAL STATE ESTABLISHMENT OF EX-**
12 **CHANGE.**—During the 3-year period following the date of
13 enactment of this section, a State may—

14 (1)(A) establish an exchange (as defined for
15 purposes of section 301);

16 (B) adopt the insurance reform provisions as
17 provided for in title II (and the amendments made
18 by such title); and

19 (C) agree to make employers who are State or
20 local governments subject to subtitles B and C of
21 title II;

22 (2)(A) request that the Secretary operate (for a
23 minimum period of 5 years) an exchange in such
24 State;

1 (B) adopt the insurance reform provisions as
2 provided for in subtitles A, B, and C of title II (and
3 the amendments made by such subtitles); and

4 (C) agree to make employers who are State or
5 local governments subject to sections 162 and 163 of
6 the Affordable Health Choices Act; or

7 (3) elect not to take the actions described in
8 paragraph (1) or (2).

9 (b) ESTABLISHING STATES.—

10 (1) IN GENERAL.—If the Secretary determines
11 that a State has taken the actions described in sub-
12 section (a)(1), any resident of that State who is an
13 eligible individual shall be eligible for credits under
14 section 3111 of the Public Health Service Act (42
15 U.S.C. 201 et seq.), as added by section 2301, be-
16 ginning on the date that is 60 days after the date
17 of such determination.

18 (2) CONTINUED REVIEW.—The Secretary shall
19 establish procedures to ensure continued review by
20 the Secretary of the compliance of a State with the
21 requirements of subsection (a). If the Secretary de-
22 termines that a State has failed to maintain compli-
23 ance with such requirements, the Secretary may re-
24 voke the determination under subparagraph (A).

1 (3) DEEMING.—A State that is the subject of
2 a positive determination by the Secretary under
3 paragraph (1) (unless such determination is revoked
4 under paragraph (2)) shall be deemed to be an “es-
5 tablishing State” beginning on the date that is 60
6 days after the date of such determination.

7 (c) REQUEST FOR THE SECRETARY TO ESTABLISH
8 AN EXCHANGE.—

9 (1) IN GENERAL.—In the case of a State that
10 makes the request described in subsection (a)(2), the
11 Secretary shall determine whether the State has en-
12 acted and has in effect the insurance reforms pro-
13 vided for in title III.

14 (2) OPERATION OF EXCHANGE.—

15 (A) POSITIVE DETERMINATION.—If the
16 Secretary determines that the State has enacted
17 and has in effect the insurance reforms de-
18 scribed in paragraph (1), the Secretary shall es-
19 tablish an exchange in such State as soon as
20 practicable after making such determination.

21 (B) NEGATIVE DETERMINATION.—If the
22 Secretary determines that the State has not en-
23 acted or does not have in effect the insurance
24 reforms described in paragraph (1), the Sec-
25 retary shall establish an exchange in such State

1 as soon as practicable after the Secretary deter-
2 mines that such State has enacted such re-
3 forms.

4 (3) PARTICIPATING STATE.—The State shall be
5 deemed to be a “participating State” on the date on
6 which the exchange established by the Secretary is
7 in effect in such State.

8 (4) ELIGIBILITY.—Any resident of a State de-
9 scribed in paragraph (3) who is an eligible individual
10 shall be eligible for credits under subtitle C begin-
11 ning on the date that is 60 days after the date on
12 which such exchange is established in such State.

13 (d) FEDERAL FALLBACK IN THE CASE OF STATES
14 THAT REFUSE TO IMPROVE HEALTH CARE COVERAGE.—

15 (1) IN GENERAL.—Upon the expiration of the
16 3-year period following the date of enactment of this
17 section, in the case of a State that is not otherwise
18 a participating State or an establishing State—

19 (A) the Secretary shall establish and oper-
20 ate an exchange in such State;

21 (B) the insurance reform provisions pro-
22 vided for title II shall become effective in such
23 State, notwithstanding any contrary provision
24 of State law;

1 (C) the State shall be deemed to be a
2 “participating State”; and

3 (D) the residents of that State who are eli-
4 gible individuals shall be eligible for credits
5 under subtitle C beginning on the date that is
6 60 days after the date on which such exchange
7 is established, if the State agrees to make em-
8 ployers who are State or local governments sub-
9 ject to applicable requirements of this Act.

10 (2) ELIGIBILITY OF INDIVIDUALS FOR CRED-
11 ITS.—With respect to a State that makes the elec-
12 tion described in subsection (a)(3), the residents of
13 such State shall not be eligible for credits under sub-
14 title C until such State becomes a participating
15 State under paragraph (1).

16 **SEC. 304. NAVIGATORS.**

17 (a) IN GENERAL.—The Secretary shall award grants
18 to establishing or participating States to enable such
19 States (or the exchanges operating in such States) to enter
20 into agreements with private and public entities under
21 which such entities will serve as navigators in accordance
22 with this section.

23 (b) ELIGIBILITY.—

24 (1) IN GENERAL.—To be eligible to enter into
25 an agreement under subsection (a), an entity shall

1 demonstrate that the entity has existing relation-
2 ships with, or could readily establish relationships
3 with, employers and employees, consumers (includ-
4 ing the uninsured and the underinsured), and self-
5 employed individuals, likely to be eligible to partici-
6 pate in the program under this subtitle.

7 (2) TYPES.—Entities described in paragraph
8 (1) may include trade, industry and professional as-
9 sociations, commercial fishing industry organiza-
10 tions, ranching and farming organizations, commu-
11 nity and consumer-focused nonprofit groups, cham-
12 bers of commerce, unions, small business develop-
13 ment centers, other licensed insurance agents and
14 brokers, and other entities that the Secretary deter-
15 mines to be capable of carrying out the duties de-
16 scribed in subsection (c).

17 (c) DUTIES.—An entity that serves as a navigator
18 under an agreement under subsection (a) shall—

19 (1) conduct public education activities to raise
20 awareness of the program under this subtitle;

21 (2) distribute fair and impartial information
22 concerning enrollment in qualified health plans, and
23 the availability of credits under subtitle C;

24 (3) facilitate enrollment in a qualified health
25 plan; and

1 (4) provide information in a manner determined
2 by the Secretary to meet the needs of the population
3 served by the exchange.

4 (d) STANDARDS.—

5 (1) IN GENERAL.—The Secretary shall establish
6 standards for navigators under this section, includ-
7 ing provisions to ensure that any private or public
8 entity that is selected as a navigator is qualified,
9 and licensed if appropriate, to engage in the navi-
10 gator activities described in this section and to avoid
11 conflicts of interest.

12 (2) FAIR AND IMPARTIAL INFORMATION AND
13 SERVICES.—The Secretary, in collaboration with
14 States, shall develop guidelines regarding the duties
15 described in subsection (c).

